Local Mandate Fiscal Impact Estimate Kentucky Legislative Research Commission 2017 Regular Session

Part I: Measure Information

Bill Request #: 117										
Bill #: HB 110										
Bill Subject/Title:	AN ACT relating to the establishment of the External Detainee Fatality Review Panel									
Sponsor: Representative Jim Wayne										
Unit of Government:	XCityXCountyXUrban-CountyXCharter CountyXConsolidated LocalXGovernment									
Office(s) Impacted:	Jailers primarily. Secondary impact to local emergency medical services, fire departments, law enforcement agencies, coroners, and hospitals owned, operated, or contracted for by local governments.									
Requirement: X	_ Mandatory Optional									
Effect on Powers & Duties:	Modifies Existing Adds New Eliminates Existing									

Part II: Purpose and Mechanics

HB 110 creates the External Detainee Fatality Review Panel (hereafter referred to as the Panel) for the purpose of conducting comprehensive reviews of all fatalities of individuals who were detained in county jails or regional detention centers, any facility operated by the Department of Corrections, any facility operated by the Department of Juvenile Justice, or any facility operated by a private entity contracted with either of these Departments at the time of death or at the time medical assistance was sought for a condition that led to the individual's death.

HB 110 provides that the Panel shall not review the death of an individual occurring in a nonresidential community-based program, house arrest program, day reporting program, private wok program, or involving an individual who was deemed to be absent without leave, an escapee, on long-term transfer to another jurisdiction, or individuals in custody who die before being booked into a county jail or regional center.

HB 110 provides that the Panel shall be attached to the Justice and Public Safety Cabinet for staff and administrative purposes, but operate independently throughout the Commonwealth.

HB 110 provides requirements regarding the composition of the Panel made up of fourteen nonvoting and seven voting members. HB 110 provides for the breakdown and the terms of these members including the order of appointed for the staggered initial terms.

HB 110 provides that the voting members shall elect a chairperson and establish procedures for the panel.

HB 110 provides that the panel shall be appointed by August 1, 2017.

HB 110 provides that the Panel shall meet quarterly unless a detainee fatality has not occurred within the two quarters prior to the current quarter. The Panel may also meet upon the call of the chairperson.

HB 110 provides that the members receive no compensation but shall be reimbursed for expenses.

HB 110 provides requirements regarding records and information each member of the panel is entitled to regarding the death of a detainee. These include:

- Any coroner's report generated related to the death.
- Any initial investigative report conducted by the entity that had custody over the deceased detainee.
- Any extraordinary occurrence report related to the detainee's death.
- HB 110 requires administrative staff to collect the above information including a list of detainee deaths from the preceding quarter and present this unreducted information to the panel in advance of the meeting of the panel. The panel may request further information.

HB 110 provides that the Panel may seek expert advice.

HB 110 requires the Panel to post updates after each meeting to the web site of the Justice and Public Safety Cabinet regarding case reviews, findings, and recommendations.

HB 110 requires the Panel shall provide a summary report of the Panel's discussions and recommendations to the Interim Joint Committee on Judiciary and the Interim Joint Committee on State Government at the request of the committee co-chair.

HB 110 requires the Panel to publish an annual report inclusive of case reviews, findings, and recommendations by December 1 of each year.

HB 110 provides that information and record copies that are confidential under state or federal law shall remain so and shall NOT lose their confidentiality due to the Panel's review of the information and records.

HB 110 provides that all information and records used to generate information and record copies provided to the Panel shall be maintained by the appropriate agency and be subject to

the Kentucky Open Records Act. Information and record copies provided to the Panel are NOT subject to the Kentucky Open Records Act. Furthermore all information and record copies provided to the Panel shall be destroyed at the conclusion of the Panel's examination.

HB 110 provides the Panel may go into closed session to review or discuss an individual detainee fatality case. At the conclusion of the closed session, the Panel shall return to open session and provide a summary of what occurred during the closed session.

HB 110 prohibits members or any person attending a closed session from releasing information or records not available under the Kentucky Open Records Act to the public. If a voting member violates this, the member shall be removed from the Panel.

HB 110 provides that a member may make a good-faith report to a state or federal agency of any information or issue that the member believes should be reported in an effort to facilitate effectiveness and transparency in Kentucky's detainee protective services.

HB 110 provides that a member shall not be held liable for any civil damages or criminal penalties as a result of the member's duties related to the Panel except for infractions related to confidentiality or the Kentucky Open Records Act. Page 3

HB 110 requires an annual review be conducted by the Legislative Program Review and Investigations Committee of the Kentucky General Assembly beginning in 2018. The findings shall be reported to the General Assembly.

Part III: Fiscal Explanation, Bill Provisions, and Estimated Cost

The fiscal impact of HB 110 on local governments is expected to be nil to moderate, and dependent on whether or not a detainee death occurred in the local jail.

The Bureau of Justice Statistics, a federal agency, provided the following data regarding the number of local jail deaths for Kentucky, 2000-2013.

Number of Local Jail Deaths										
Year	Deaths	Year	Deaths	Year	Deaths	Year	Deaths			
2000	16	2004	16	2008	22	2012	21			
2001	13	2005	22	2009	18	2013	13			
2002	12	2006	21	2010	21					
2003	14	2007	25	2011	16					

Creation of this Panel would be a state-level expense. However, local governments could incur cost related to the submission of the information required by HB 110 to the Panel.

This would include:

- All records or documentation regarding the deceased detainee at the time of booking, during detention, at the time of the incident leading to the fatality and subsequent to the incident;
- All records of services provided the detainee by the county jail or regional detention center;
- All documentation relating to any investigation of the fatality;
- All documentation of actions taken as a result of the fatality;
- All information related to first responders including emergency medical service, fire department, law enforcement, and coroner;
- All medical and behavioral services provided to the deceased detainee including hospitalization and emergency treatment, dental records, specialist records, and autopsy reports;
- All photographs of injuries sustained by the deceased detainee during detention in the county jail or regional detention center;
- All notes and records of all local law enforcement officers who detained or had physical contact with the deceased detainee.

Expenses related to the collecting, organizing, copying, and submitting of the required information and record copies may be a cost hardship depending on the size of the local agency, number of employees, and operating budget. Additionally, the local government may incur cost associated with a local employee who might be called before the Panel as part of the review process including cost related to covering those job responsibilities during the employee's absence.

Data Source(s):		LRC Staff, Bure	Department of Just	<u>ice.</u>		
Preparer:	Wende	ll F. Butler	Reviewer:	JWN	Date:	1/2/17